

CABINET

DATE	06/04/2022
REPORT OF	Councillor Ron Shepherd Portfolio Holder for Safer and Stronger Communities.
RESPONSIBLE OFFICER	Joanne Hewson, Deputy Chief Executive and Executive Director for People, Health and Care
SUBJECT	Closed Circuit Television Capital Investment
STATUS	Open
FORWARD PLAN REF NO.	GENERAL EXCEPTION – Not included on the Forward Plan and to be considered under the general exception rules of the constitution

CONTRIBUTION TO OUR AIMS

The recommendations within this report contribute to the strategic priorities of the Council to promote a Stronger Economy and Stronger Communities and is directly linked to the Council Plan and Outcomes Framework, namely that People in North East Lincolnshire:

- Reach their full potential through skills and learning;
- Benefit from a green economy and a high-quality environment;
- Enjoy good health and wellbeing;
- Benefit from a strong local economy;
- Live in a safe environment, can have their say about things that are important to them and participate fully in their communities.

EXECUTIVE SUMMARY

This report provides an update on progress around the Council's existing CCTV capital programme upgrade and puts forward recommendations to invest an additional £1.25m to reflect the unforeseen uplift in market conditions and the requirements to add additional camera locations and remote sites to the project. This will enable the Council to operate an effective modern CCTV capability utilising the latest technology and transmission infrastructure to improve community safety and reduce crime and the fear of crime.

RECOMMENDATIONS

It is recommended that Cabinet:

1. Approves the additional capital investment of £1,250,295.00 to be invested into CCTV provision and completion of the procurement process.
2. Authorises the Deputy Chief Executive and Executive Director for People, Health and Care in consultation with the Portfolio Holder for Safer and Stronger Communities to award, mobilise and implement CCTV provision and deal with all matters reasonably arising.
3. Authorises the Assistant Director Law, Governance and Assets (Monitoring

Officer) to execute documentation arising.

REASONS FOR DECISION

The additional capital investment is required to enable the CCTV upgrade to be completed incorporating additional camera locations and remote sites enabling the latest digital CCTV technology to be utilised to prevent & detect crime, environmental crime and anti-social behaviour. This in turn will raise public confidence and enhance the personal safety of residents and visitors to the local area.

1. BACKGROUND AND ISSUES

- 1.1 In October 2018, a paper was provided to Communities Scrutiny Panel to advise on an overview of the Public Space CCTV network, cameras and control room following a feasibility study of the public space CCTV infrastructure, cameras, and control room by an independent consultant. The feasibility study informed that the existing systems and network had reached the end of their life and investment was required for a new transmission network, improved broadband links, digital cameras, upgraded control room and a digital security management system. This was estimated at circa £1m.
- 1.2 In July 2020, (following a further report to Communities Scrutiny Panel in February 2020) Cabinet approved a revised CCTV strategy and a recommendation to invest £1m in the replacement of the existing system
- 1.3 Following the decision by Cabinet, a two-phase procurement exercise commenced which entailed procuring a CCTV consultant to work up the detail of a tender design specification ahead of it of going out to the market. During the initial phase and in consultation with Humberside Police via a crime mapping exercise, it was identified that the system would benefit from an additional 51 permanent camera locations being included in the project.
- 1.4 In addition, it was also recommended that several standalone CCTV systems being operated by individual Council premises be incorporated into the tender specification in order to ensure that all systems were overseen by a central control room function.
- 1.5 Further to this and more recently, the Council committed to work with Network Rail around the design and installation of a new foot bridge at Suggitts Lane. The bridge will be supported by CCTV provision to assist in identifying both anti-social behaviour and the potential of self-harm by individuals. The Council have committed to funding the permanent supply and installation by Network Rail of CCTV columns, cameras and ducting in accordance with design.
- 1.6 In November 2021 the phase-two tender exercise was completed which incorporated the additional requirements. Receipt of the tender submissions indicated that due to the additional above requirements coupled with a significant increase in unforeseen costs because of market conditions an additional £1,250,295 was required to complete the project.

1.7 These costs are broken down as follows:-

- Incorporation of 15 additional remote Council standalone sites, 51 additional camera locations identified through crime mapping and consultation to provide greater coverage across the borough and preliminaries added by the principal contractor totalling £418,335
- Unforeseen costs which include retail price index uplift, electrical infrastructure requirements to meet safety requirements, wireless licences and an increase in market conditions totalling £696,960
- Costs for fixed cameras, columns and infrastructure for Suggitts Lane Foot bridge development totalling £70,000
- Cost for additional Rapid Deployment Cameras and increase in cost of improvements to the CCTV control room £65,000

1.8 Prior to requesting the additional capital investment, a range of options around phasing the work were considered to determine if costs could be spread over a longer period of time. However due to the age of the system and interdependencies between the transmission system, digital upgrade of the cameras, the software and control room requirements it was not possible to phase the work.

1.9 It is therefore not possible to undertake a partial upgrade of the system utilising the £1m capital investment agreed by Cabinet in July 2020 meaning that in order to complete the upgrade the further capital investment of £1.25m is required.

2. RISKS AND OPPORTUNITIES

2.1 The CCTV network is beyond its life expectancy and requires investment. A decision to not invest resulting in the system falling into disrepair could impact on the confidence of residents and businesses. It would also impact on the Council's ability to assist the Police and Fire services in the apprehension and prosecution of perpetrators of crimes or anti-social behaviour and the NELC Enforcement Team in investigating and prosecuting perpetrators of environmental crimes.

3. OTHER OPTIONS CONSIDERED

3.1 The opportunity to phase the essential upgrade of Control Room, Cameras and Transmission System in separate and distinct timeframes has been considered from a technical perspective to determine if this could spread the costs over a longer period of time. Having considered this, it is not possible to phase these elements due to the interdependency on each other.

4. REPUTATION AND COMMUNICATIONS CONSIDERATIONS

4.1 The increased capital cost does present a risk in terms of negative reputational impact for the Council which will need to be managed carefully. It will be important to communicate the additional geographical camera coverage that

the wider scope of the project now encompasses.

- 4.2 Whilst the costs to complete the CCTV project have increased, there remains positive reputational benefits for the Council resulting in decisions to invest in its CCTV network. It demonstrates that the Council are committed to keeping the system up to date with the latest technical advancements. The investment also reassures members of the community and other stakeholders that the Council understands its statutory duty and is proactively taking steps to make the area safer in accordance with our strategic aims.
- 4.3 There are negative reputational implications for the Council should they allow the system to fall into disrepair.

5. FINANCIAL CONSIDERATIONS

- 5.1 The recommendation to invest additional capital will enable the Council to fully upgrade the CCTV network ensuring it is viable and able to incorporate additional revenue generating software and infrastructure.
- 5.2 Figures for income generation and savings are hard to quantify or project, but it is expected that investment will have a positive impact on the following:
 - Reduced demand for Neighbourhood Operations by the reduced incidents of fly tipping, graffiti and property damage.
 - Reduced interventions for young offenders by the prevention of crime and anti-social behaviour.
 - Assisting in deterring organised crime networks, such as 'county lines' moving into the area to exploit both adults and children, thereby reducing the need for NELC and partner agencies to increase their services to support and safeguard those individuals.
 - Increased revenue from Fixed Penalty Fines for environmental crime and ASB by utilising CCTV to identify offenders.
 - Increased Business Rates and Council Tax by attracting more businesses into a recognised safe area, encouraging business to expand and encourage visitors and families to take up residence.
 - The ability to introduce software and infrastructure to enable Fixed Penalty Notices for moving traffic violations, contravention of Traffic Regulation Orders at schools and bus shelters.

6. CHILDREN AND YOUNG PEOPLE IMPLICATIONS

- 6.1 Overt CCTV can be utilised to protect vulnerable young people from risk, harm and exploitation, enabling NELC and partner agencies to have greater awareness around where to target resources and activity.

7. CLIMATE CHANGE AND ENVIRONMENTAL IMPLICATIONS

- 7.1 There is no direct climate change or environmental implications arising from this report.

8. CONSULTATION WITH SCRUTINY

- 8.1 A report was presented to Communities Scrutiny Panel in February 2020 with all feedback incorporated into the draft strategy and original capital business case.

9. FINANCIAL IMPLICATIONS

- 9.1 The additional proposed investment of £1.25m will be required to be funded through borrowing and charged over the estimated life of the equipment and infrastructure.
- 9.2 The borrowing cost over the estimated average life of the assets of 10 years is in the region of £150k per annum, including interest, and this will be required to be met with effect from 2023/24 onwards.

10. LEGAL IMPLICATIONS

- 10.1 Cabinet has already authorised the procurement of CCTV provision (8th July 2020) and the legal implications contained in that report are deemed repeated here.
- 10.2 There are further considerations arising from engagement with consultants and the market which warrants Cabinet being updated as to ramifications and subsequent recommendations as set out above.
- 10.3 Officers should note that an award constitutes a further decision and will be subject to completion of an Officer Decision Record. Where key decision criteria are met such Officer Decision Record will be subject to call in. Award and implementation timelines should accommodate this.

11. HUMAN RESOURCES IMPLICATIONS

- 11.1 There are no direct HR implications

12. WARD IMPLICATIONS

- 12.1 CCTV is a borough wide provision.

13. BACKGROUND PAPERS

- 13.1 Closed Circuit Television (CCTV) Review report to Cabinet 8th July 2020
[7-CCTV-Cabinet-Report.pdf \(nelincs.co.uk\)](https://www.nelincs.co.uk/7-CCTV-Cabinet-Report.pdf)
- 13.2 Public Facing Closed Circuit Television (CCTV) review report to Communities Scrutiny Panel 6th February 2020 <https://www.nelincs.gov.uk/wp-content/uploads/2019/05/8-8.1.pdf>
- 13.3 Public Facing Closed Circuit Television (CCTV) System report to Communities Scrutiny Panel 11th October 2018
<https://www.nelincs.gov.uk/wp-content/uploads/2018/05/9.-Public-Facing-Closed-Circuit-Television-CCTV-System.pdf>

14. CONTACT OFFICER(S)

14.1 Spencer Hunt - Assistant Director Safer & Partnerships, NELC

14.2 Paul Thorpe – Operations Director, Places & Communities, EQUANS

COUNCILLOR RON SHEPHERD
PORTFOLIO HOLDER FOR SAFER AND STRONGER COMMUNITIES